Volkswagen Environmental Mitigation Trust

APPENDIX D-4 Beneficiary Eligible Mitigation Action Certification

State of Alaska Project 008 – Alaska Clean Diesel Project FFY21

Prepared by



BENEFICIARY ELIGIBLE MITIGATION ACTION CERTIFICATION

Beneficiary ____Alaska

Lead Agency Authorized to Act on Behalf of the Beneficiary _Alaska Energy Authority_

(Any authorized person with delegation of such authority to direct the Trustee delivered to the Trustee pursuant to a Delegation of Authority and Certificate of Incumbency)

Action Title:	Alaska Clean Diesel Project FFY21
Beneficiary's Project ID:	34037
Funding Request No:	008
Request Type:	X Advance
Payment to be made to:	X Beneficiary
Funding Request & Direction:	X Attached to this Certification (Attachment A)

SUMMARY

Eligible Mitigation Action Action Type	Appendix D-2 item (specify): X Item 10 - DERA Option (5.2.12): Non-road Engine for Power Production
Explanation of how Alaska Beneficiary M for the replacement of years' worth of EPA	funding request fits into Beneficiaries Mitigation Plan (5.2.1): As described in the litigation Plan Amendment, Alaska intends to allocate approximately 15% of the State Trust f diesel generators used for prime power, to be distributed over a period of five federal fiscal State DERA funding. Project 008 represents the fourth federal fiscal year (FY21).

Detailed Description of Mitigation Action Item Including Community and Air Quality Benefits (5.2.2):

AEA will use DERA funds to complete up to ten (10) diesel engine repower and/or replacements. The repowers/replacements will replace antiquated mechanically governed and lower tier prime power diesel generator engines with newer, more fuel-efficient Tier 2 and Tier 3 marine and low PM emitting non-road engines. These new engines are equipped with electronically controlled governors, which improves performance and reduces emissions. A complete, detailed work plan is attached.

Estimate of Anticipated NOx Reductions (5.2.3):

The estimated reduction in NOx emissions is 5.5 tons annually for the estimated 10 year life of the engines. Once the replacement engines are chosen, the anticipated reduction in NOx will be calculated again and provided in the semi-annual report.

Identification of Governmental Entity Responsible for Reviewing and Auditing Expenditures of Eligible Mitigation Action Funds to Ensure Compliance with Applicable Law (5.2.7.1):

Alaska Energy Authority

Describe how the Beneficiary will make documentation publicly available (5.2.7.2).

AEA will follow the guidance set forth in Appendix D-3. AEA will make records related to the VW Trust publicly available on AEA's website (http://www.akenergyauthority.org/programs/vwsettlement). Any VW Trust records not posted on AEA's website will be made available to the public under the Alaska Public Records Act (AS 40.25) and the Act's implementing regulations (2 AAC 96), unless one of the following applies: (1) the

records are not "public records," as defined in AS 40.25.220(3); (2) the records are protected under state or federal law or otherwise exempt from disclosure under AS 40.25.120(a); (3) the records are excluded from the

Act under another state statute; or (4) the records are readily available for public inspection—e.g., available on the Internet or "during state business hours in an agency's office or in a public library," 2 AAC 96.100(b). (The Alaska Public Records Act does not require AEA "to compile or summarize" records or "to manipulate its data to create new records." 2 AAC 96.210.)

Describe any cost share requirement to be placed on each NOx source proposed to be mitigated (5.2.8). As shown below, each engine replacement will be funded by a portion of EPA State DERA (50%), State of Alaska Capital Funds (17%), and Volkswagen Trust Funds (33%). A detailed budget is included on Page 10 of the work plan.

2021 Itemized Project Budget								
			Volu	untary Match				
			vw	Mitigation	Ma	ndatory		
Budget Catagory	EPA A	llocation	Trus	st Funds	Ma	tch (RPSU)	тот	AL
1. Personnel	\$	49,034	\$	32,382	\$	16,673	\$	98,089
2. Fringe Benefits							\$	-
3. Travel	\$	12,250	\$	8,085	\$	4,165	\$	24,500
4. Equipment							\$	-
5. Supplies							\$	-
6. Contractual							\$	-
7. Other: Subaward Grants	\$	429,267	\$	297,319	\$	148,055	\$	874,641
8. Total Direct Charges	\$	490,551	\$	337,786	\$	168,893	\$	997,230
9. Indirect Charges	\$	16,128					\$	16,128
10. TOTAL (Indirect + Direct								
Charges	\$	506,679	\$	337,786	\$	168,893	\$	1,013,358
11. Program Income								
12. Other Leveraged Funds**								

Describe how the Beneficiary complied with subparagraph 4.2.8, related to notice to U.S. Government Agencies (5.2.9).

Pursuant to subparagraph 4.2.8, within 30 days of the filed Notice of Beneficiary Designation listing Alaska as a Beneficiary of the State Trust, the Alaska Energy Authority provided a copy of the State Trust agreement to all federal agencies that have custody, control, or management of land within or adjacent to Alaska (National Park Service, US Forest Service, US Fish and Wildlife Service, Bureau of Land Management) via certified mail.

If applicable, describe how the mitigation action will mitigate the impacts of NOx emissions on communities that have historically borne a disproportionate share of the adverse impacts of such emissions (5.2.10).

In rural Alaska, communities are not connected to an electric grid and must generate power in their local community. Small diesel power plants are used across the state for this purpose. These plants have at least one diesel engine running continuously. The engines and generators must be reliable to provide consistent power to the residents to ensure health and welfare. Although the air quality in rural Alaska is typically quite good, power plants are often located in the center of these communities, exposing residents to pollution from them. This grant will assist AEA is taking action to meet the goal of reducing exposure to criteria pollutants and hazardous air pollutants, and reducing greenhouse gas emissions while maintaining the economic vitality of the state.

Х	Attachment A	Funding Request and Direction
Х	Attachment B	Eligible Mitigation Action Management Plan Including Detailed Budget and Implementation and Expenditures Timeline (5.2.4).
Х	Attachment C	Detailed Plan for Reporting on Eligible Mitigation Action Implementation (5.2.11).
Х	Attachment D	Detailed cost estimates from selected or potential vendors for each proposed expenditure exceeding \$25,000 (5.2.6). [Attach only if project involves vendor expenditures exceeding \$25,000.]
Х	Attachment E	DERA Option (5.2.12). [Attach only if using DERA option.]
0	Attachment F	Attachment specifying amount of requested funding to be debited against each beneficiary's allocation (5.2.13). [Attach only if this is a joint application involving multiple beneficiaries.]

ATTACHMENTS (CHECK BOX IF ATTACHED)

CERTIFICATIONS

By submitting this application, the Lead Agency makes the following certifications:

- 1. This application is submitted on behalf of Beneficiary Alaska , and the person executing this certification has authority to make this certification on behalf of the Lead Agency and Beneficiary, pursuant to the Certification for Beneficiary Status filed with the Court.
- 2. Beneficiary requests and directs that the Trustee make the payments described in this application and Attachment A to this Form.
- 3. This application contains all information and certifications required by Paragraph 5.2 of the Trust Agreement, and the Trustee may rely on this application, Attachment A, and related certifications in making disbursements of trust funds for the aforementioned Project ID.
- 4. Any vendors were or will be selected in accordance with a jurisdiction's public contracting law as applicable. (5.2.5)
- 5. Beneficiary will maintain and make publicly available all documentation submitted in support of this funding request and all records supporting all expenditures of eligible mitigation action funds subject to applicable laws governing the publication of confidential business information and personally identifiable information. (5.2.7.2)

DATED: 5/10/2023

DocuSigned by: 08EB19ABBE04C

Audrey Alstrom AEEE Program Director

Alaska Energy Authority [LEAD AGENCY]

for

Alaska [BENEFICIARY]

ATTACHMENT B Project Management Plan

1. Introduction

Alaska Energy Authority (AEA) will issue up to five sub-award grants to replace up to ten primepower diesel engines in rural Alaska communities. Rural communities in Alaska are not connected to the electrical grid and must generate their own electricity. Small diesel power plants are used for this purpose. These plants have at least one diesel engine running continuously. Rural Alaska communities rely on these engines for their prime power; however, many of these power plants use older technology, higher emissions, etc. This grant will partially fund the replacement of up to ten non-certified and lower-tier diesel engines with Tier 2 and 3 marine engines, and low PM emitting non-road engines. These engines will be installed because of their proven reliability, and fuel economy and they are as clean as or cleaner than non-road Tier 3 engines.

Schedule and Milestones

Milestone	Date
AEA directs funding	October 2021
Project sponsor enters into contracts, purchase orders, etc. START	October 2021
Project sponsor enters into contracts, purchase orders, etc. COMPLETE	July 2022
Project installations START	July 2022
Project installations COMPLETE	October 2023
AEA reports project completion	December 2023

Please see the attached FY21 DERA work plan (Attachment E) for detailed project information.

2021 Itemized Project Budget								
			Vol	untary Match				
			VW	Mitigation	Ma	ndatory		
Budget Catagory	EPA A	Allocation	Trus	st Funds	Mat	tch (RPSU)	ΤΟΤΑ	L
1. Personnel	\$	49,034	\$	32,382	\$	16,673	\$	98,089
2. Fringe Benefits							\$	-
3. Travel	\$	12,250	\$	8,085	\$	4,165	\$	24,500
4. Equipment							\$	-
5. Supplies							\$	-
6. Contractual							\$	-
7. Other: Subaward Grants	\$	429,267	\$	297,319	\$	148,055	\$	874,641
8. Total Direct Charges	\$	490,551	\$	337,786	\$	168,893	\$	997,230
9. Indirect Charges	\$	16,128					\$	16,128
10. TOTAL (Indirect + Direct								
Charges	\$	506,679	\$	337,786	\$	168,893	\$	1,013,358
11. Program Income								
12. Other Leveraged Funds**								

Budget

Projected Trust Allocations

	CLOSED		CLOSED	CLOSED				
	FY17/18 DERA	PUBLIC BUS	SCHOOL BUS	SCHOOL B	SCHOOL B	FY19 DERA	EVSE	FY21 DERA
		2019				2020	2021	2023
	Project 001	Project 002	Project 003	Project 004	Project 005	Project 006	Project 007	Project 008
 Anticipated annual project funding request to be paid through the Trust 	\$497,449	\$321,711	\$2,169,317	\$2,066,925	\$1,009,498	\$642,986	\$1,437,500	\$337,786
2. Anticipated annual cost share	\$1,076,051	\$936,063	\$57,600	\$112,992	\$15,000	\$631,016	\$312,500	\$168,893
 Anticipated total project funding by year (line 1 plus line 2) 	\$1,573,500	\$1,257,774	\$2,226,917	\$2,179,917	\$1,024,498	\$1,274,002	\$1,750,000	\$506,679
 Cumulative Trustee payments made to date against cumulative approved beneficiary allocation minus unspent project funds and interest earned returned to Subaccount 	\$0	\$466,254	\$787,965	\$2,723,979	\$4,594,508	\$5,604,006	\$6,246,992	\$7,684,492
5. Current beneficiary project funding to be paid through the Trust (line 1)	\$497,449	\$321,711	\$2,169,317	\$2,066,925	\$1,009,498	\$642,986	\$1,437,500	\$337,786
6. Total funding allocated to beneficiary, inclusive of current action by year minus unspent project funds and interest earned returned to Subaccount (line 4 plus line 5)	\$497,449	\$787,965	\$2,957,282	\$4,790,904	\$5,604,006	\$6,246,992	\$7,684,492	\$8,022,278
7. Project funds returned to State subaccount at end of project	-\$27,540	\$0	-\$228,019	-\$195,300	\$0	\$0	\$0	\$0
 Interest earned on Project funds returned to State subaccount at end of project 	-\$3,655		-\$5,285	-\$1,095				
9. Net beneficiary funds remaining in Trust, net cumulative beneficiary funding actions (\$8.125 million minus balance of lines 6 through 8)	\$7,658,746	\$7,337,035	\$5,401,022	\$3,530,492	\$2,520,994	\$1,878,008	\$440,508	\$102,722

ATTACHMENT C Detailed Plan for Reporting on EMA Implementation

The Alaska Energy Authority (AEA) will provide detailed reporting on the Alaska Clean Diesel Project FY21 (Project 008) on its public VW website and will fulfill its reporting obligations to Wilmington Trust.

AEA's VW website (http://www.akenergyauthority.org/What-We-Do/Grants-

<u>Loans/Volkswagen-Diesel-Settlement-Grants</u>) was created specifically to provide information related to the Trust, settlement documents, and Alaska's plans for disbursement, funding opportunities and implementation information. In order to provide transparency and accountability, AEA will post timely updates on information, including but not limited to:

- General information on the Partial Consent Decrees and State Trust Agreement
- Alaska Beneficiary Mitigation Plan
- Request for Applications (RFAs) as funding opportunities arise
- All public records supporting funding requests AEA submits to the Trustee and all public records supporting all expenditures of the Trust fund, subject to confidentiality laws and until the Termination Dates of the State Environmental Mitigation Trust Agreement.
- Contact information

AEA will periodically evaluate the implementation of the Beneficiary Mitigation Plan and EMAs to determine if revisions to the plan are necessary to achieve the goals outlined in the plan. Any changes to the plan will be posted on AEA's VW website for at least 15 days prior to implementation.

In addition, the State will also comply with the reporting requirements listed in the Environmental Mitigation Trust Agreement for State Beneficiaries in subparagraph 5.3:

For each Eligible Mitigation Action, no later than six months after receiving its first disbursement of Trust Assets, and thereafter no later than January 30 (for the preceding six-month period of July 1 to December 31) and July 30 (for the preceding six-month period of January 1 to June 30) of each year, each Beneficiary shall submit to the Trustee a semiannual report describing the progress implementing each Eligible Mitigation Action during the six-month period leading up to the reporting date (including a summary of all costs expended on the Eligible Mitigation Action through the reporting date). Such reports shall include a complete description of the status (including actual or projected termination date), development, implementation, and any modification of each approved Eligible Mitigation Action. ... These reports shall be signed by an official with the authority to submit the report for the Beneficiary and must contain an attestation that the information is true and correct and that the submission is made under penalty of perjury. To the extent a Beneficiary avails itself of the DERA Option described in Appendix D-2, that Beneficiary may submit its DERA Quarterly Programmatic Reports in satisfaction of its obligations under this Paragraph as to those Eligible Mitigation Actions funded through the DERA Option. The Trustee shall post each semiannual report on the State Trust's public-facing website upon receipt.

ATTACHMENT D Detailed cost estimate

Personnel:

		Federal Fiscal Year 2021 Personnel						
		Voluntary Cost Share						
					Mand	atory		
					Cost S	hare		
Category	EPA		VW Set	tlement	(RPSU)	То	tal
Rural Program								
Manager 200 hrs,								
\$98.91/hr wage FTE:								
10%	\$	9,891	\$	6,528	\$	3,363	\$	19,782
Project Manager 500								
hrs, \$75.15/hr wage,								
FTE: 25%	\$	18,788	\$	12,399	\$	6,388	\$	37,575
Rural Assistance								
Manager 100 hrs,								
\$83.10/hr wage FTE:								
10%	\$	4,155	\$	2,763	\$	1,413	\$	8,331
Rural Electric Utility								
Worker 250hrs, \$74.20								
hr wage FTE: 13%	\$	9,275	\$	6,122	\$	3,154	\$	18,551
Circuit Rider @ 200								
hrs, \$69.25 hr wage								
FTE: 10%	\$	6,925	\$	4,570	\$	2,355	\$	13,850
Total	\$	49,034	\$	32,382	\$	16,673	\$	98,089
Total hours = 68% FTE. 1250 total hours, 1950 hours/year								

Travel:

	Federal Fiscal Year 2021 Travel								
		VW Settlement							
		(Voluntary Cost	Mandatory						
Category	EPA	Share)	Cost Share	Total					
Airfare for 2 persons,									
2 trips per village, 4									
villages from									
Anchorage, 16									
roundtrip tickets	8,000.00	5,280.00	2,720.00	16,000.00					
Lodging for 2 persons,									
2 trips per village, 4									
villages, 2 nights per									
trip, \$90 per night, 16									
nights	1,350.00	891.00	459.00	2,700.00					
Per diem for 2									
persons, 2 trips per									
village, 4 villages, 2									
days per trip, \$60 day,									
30 days	900.00	594.00	306.00	1,800.00					
Surface									
transportation, 2 trips									
per village, 4 villages,									
8 rentals includes									
car/four wheeler, gas,									
parking, etc \$500 per									
rental	2,000.00	1,320.00	680.00	4,000.00					
Total	12,250.00	8,085.00	4,165.00	24,500.00					



Sub award Grant Summary

		Federal Fiscal Year 2021 Subaward Akiachak							
Category	EPA		Volu Mat	untary :ch (VW)	Ma Ma	ndatory tch (RPSU)	Tota	ıl	
Labor	\$	-	\$	-	\$	-	\$	-	
Freight	\$	25,756	\$	17,839	\$	8,883	\$	52,478	
Contractual	\$	171,707	\$	118,928	\$	59,222	\$	349,857	
Material and Engines	\$	231,804	\$	160,552	\$	79,950	\$	472,306	
Combined Totals	\$	429,267	\$	297,319	\$	148,055	\$	874,641	

		Federal Fiscal Year 2021 Subaward Grayling							
Category	EPA		Volur Matcl	ntary h (VW)	Mano Mato	datory h (RPSU)	Total		
Labor	\$	-			\$	-	\$	-	
Freight	\$	7,350	\$	5,100	\$	2,550	\$	15,511	
Contractual	\$	49,000	\$	34,000	\$	17,000	\$	129,634	
Material and Engines	\$	66,150	\$	45,900	\$	22,950	\$	108,280	
Combined Totals	\$	122,500	\$	85,000	\$	42,500	\$	250,000	

Attachment E

2021 Diesel Emissions Reduction Act (DERA) State Grants Work Plan and Budget Narrative Template

INSTRUCTIONS: States and territories applying for 2021 DERA State Grants should use this template to prepare their Work Plan and Budget Narrative. Please refer to the 2021 DERA State Grants Program Guide for full program details, eligibility criteria, and funding restrictions, and application instructions. ****

SUMMARY PAGE

Project Title: Alaska Clean Diesel Project FFY21 <u>Project Manager and Contact Information</u> Organization Name: Alaska Energy Authority Project Manager: Daniel Johnston Mailing Address: 813 W. Northern Lights Blvd, Anchorage, AK 99503 Phone: 907-771-3069 Fax:907-771-3044 Email: djohnston@akenergyauthority.org

Project Budget Overview:

	2021
EPA Base Allocation	\$337,786
EPA Match Bonus (if applicable)	\$168,893
Voluntary Matching Funds (VW Settlement)	\$337,786
Mandatory Cost-Share	\$168,893
TOTAL Project Cost	\$1,013,358

Project Period

October 1, 2021 – September 30, 2023

Summary Statement

Alaska Energy Authority (AEA) will issue up to five sub-award grants to replace up to ten prime-power diesel engines in rural Alaska communities. A prioritized list of potential communities is attached to this work plan.

AEA will consult with the Alaska Department of Environmental Conservation (ADEC) Division of Air Quality and will comply with all applicable emissions regulations. Rural communities in Alaska are not connected to the electrical grid and must generate their own electricity. Small diesel power plants are used for this purpose. These plants have at least one diesel engine running continuously. Rural Alaska communities rely on these engines for their prime power; however, many of these power plants use older technology, high emitting engines.

This grant will partially fund the replacement of up to ten non-certified and lower-tier diesel engines with Tier 2 and 3 marine engines, and low PM emitting nonroad engines. These engines will be installed because of their proven reliability, and fuel economy and they are as clean as or cleaner than non-road Tier 3 engines.

Past DERA State Clean Diesel Program projects can be found at: <u>http://www.akenergyauthority.org/What-We-Do/Rural-Energy-Assistance/Diesel-Emission-Reduction-Act-DERA-Program</u> This work plan includes the EPA's concurrence with AEA's State of Alaska DERA Implementation Plan, and Waiver Request submitted via email on April 13, 2021, and supported by the EPA in a letter dated May 5, 2021. This waiver request is summarized below:

- 1. Reduced mandatory cost-share using 2020 Tribal DERA cost-share requirements for projects benefiting rural Alaska Tribes
- 2. Replace stationary prime power Nonroad Engines and Equipment with certified Tier 2 & Tier 3 marine engines
- 3. Replace larger stationary prime power Nonroad Engines and Equipment (generally larger than 550 HP) with Tier 0, Tier 1 and Tier 2 low PM emitting engines
- 4. Exceed administrative cost cap due to Alaska's unique logistic and technical support requirements

SCOPE OF WORK

AEA will use DERA funds to complete up to ten diesel engine repower and/or replacements. The repowers/replacements will replace antiquated mechanically governed and lower tier prime power diesel genset engines with newer, more fuel-efficient Tier 2 and Tier 3 marine and low PM emitting nonroad engines. These engines are equipped with electronically controlled governors, which improves performance and reduces emissions. With the acceptance of AEA's waiver request, DERA funds will be used to purchase engine/generators and associated equipment. Equipment includes freight, labor engineering, and materials needed to install the cleaner engines and implement required upgrades to interface the engines with the existing power plant cooling, fuel, switchgear, and exhaust systems. Where remanufactured or rebuilt engines are used they will be "certified Tier compliant" by conformance with 40 CFR 1068.120 as explained in the EPA-420-F-12-052 document.

The repowered and replacement gensets will continue to perform the same function as the existing non-certified engine. Engines for generator repower and replacement will be selected to provide the optimum reliability and fuel economy for the available engine horsepower. The Alaska Energy Authority (AEA) has developed a community priority list of potentially eligible engines for DERA replacement. Should a selected community drop out, an engine not meet DERA requirements, or an appropriate replacement engine cannot be procured, AEA will select another community from the priority list. When a new community is identified, a community-specific emission table and budget will be submitted to the EPA Project Officer for approval. AEA is matching the 2021 EPA grant with Volkswagen, state, local, and other funding as available¹¹.

For engines temporarily out of service, the utility's intent to return the engine to service will be documented, in addition to the FFY21 eligibility requirements. The replaced engine blocks will be rendered permanently disabled and disposed of in the local landfill.

¹ Other contributions may come from the Denali Commission and local utilities.

In rural Alaska, communities are not connected to an electric grid and must generate power in their local community. Small diesel power plants are used across the state for this purpose. These plants have at least one diesel engine running continuously. The engines and generators must be absolutely reliable to provide consistent power to the residents to ensure health and welfare. Although the air quality in rural Alaska is typically quite good, power plants are often located in the center of these communities, exposing residents to pollution from them. This grant will assist AEA in taking action to meet the goal of reducing exposure to criteria pollutants and hazardous air pollutants, and reducing greenhouse gas emissions while maintaining the economic vitality of the state.

AEA will consult with the Alaska Department of Environmental Conservation (ADEC) Division of Air Quality to ensure compliance with applicable emissions regulations. ADEC requested AEA take over as the lead granting authority to administer Alaska's State Clean Diesel Program per the letter from State Commissioner Larry Hartig to Gina McCarthy dated April 15, 2016. EPA approved this request by letter dated May 11, 2016.

AEA's Circuit Rider/Technical Assistance group works with local organizations that operate their own electric utilities. These organizations are very small, often serving as few as one hundred customers, sometimes fewer. Being so small, organizations often experience technical and administrative challenges due to the lack of economies of scale or specialized skills.

AEA maintains a database of the electric utilities it supports through its Rural Power System Upgrade (RPSU) program. The database was created in 2001, updated in 2012, and in 2020 AEA embarked on an updated assessment that was completed on 6/30/21. The updated data provides enough information to select sites for the DERA projects.

Most rural communities in Alaska are federally recognized Alaskan Native Tribes. This work plan is based on the waiver request accepted by the EPA that includes the use of 100% of EPA funds, as allowed for in the Tribal Clean Diesel program. However, AEA does intend to match this project with state funds as described in the budget below.

AEA will issue sub-award grants using a combination of funding from DERA, voluntary match (VW), State funds, and other contributions. Using these grant funds, AEA on behalf of the community, or the community, will hire an engineering firm with expertise in remote Alaska power generation and experience with DERA programmatic requirements to prepare specifications, assist with materials and engine/generator procurement, and integrate the electronically controlled engines into the existing power plant switchgear. Rebecca Garrett, AEA Program Manager, and Dan Johnston, AEA Project Manager will oversee the grant to ensure the communities comply with all Clean Diesel Program requirements.

Throughout the project, AEA will provide administrative project management and in the case of a managed sub-award grant, AEA procurement staff will prepare the request for proposals or invitation to bid. AEA will also manage the EPA Clean Diesel grant to ensure all grant requirements are met.

				21		20)22	2		20)23	;	24
	Days	Start	Finish	0	J	А	J	0	J	A	J	0	J
	730	10/1/2021	9/30/2023										
T1	90	10/1/2021	12/30/202										
			1										
T2	135	10/15/2021	3/30/2022										
T3	90	4/1/2022	7/1/2022										
4	180	7/1/2022	12/30/202										
			2										
T5	270	1/1/2023	9/30/2023										
T6		10/1/2023	12/30/202										
			3										

TIMELINE AND MILESTONES:

This project will take place in six steps:

- Task 1: Confirm each rural community has a DERA-eligible engine and submit emission tables and updated budget to Project Officer.
- Task 2: Design and identify specifications Procure contractual assistance for the design of the engine/generator installations and development of specifications specific to each installation.
- Task 3: Construction procurement Issue Invitation to Bid (ITB) to select a contractor that will provide engines, generators, and associated equipment, including any required assembly and testing, and installation.
- Task 4: Submittals Contractor delivers submittals for AEA review and approval.
- Task 5: Installation and commissioning Install generator repowers/replacements, and obtain assistance to integrate the electronically controlled engines with the existing switchgear, fuel, exhaust, and cooling systems. If requested, AEA staff will offer technical assistance during the startup and commissioning of the engines.
- Task 6: Final close out of award with EPA.

EPA DERA Programmatic Priorities

All of the projects proposed in this work plan will take place in rural Alaska native communities. The reason for this selection is outlined below using previous DERA program priorities:

1. Maximize public health benefits

Power generation in rural Alaska depends on diesel engines, often operating in the center of a village, close to homes, workplaces, and school. The proximity of power plants to these buildings may pose an increased health risk. Replacing older engines in these facilities with new engines that meet more stringent emission requirements, will reduce emissions production, resulting in achieving the EPA goal of a "Cleaner Healthier Environment" In addition, improved efficiency will require less fuel, resulting in reduced emissions and lower cost. In rural communities, diesel fuel can cost up to \$10 a gallon. Any savings on fuel is a significant cost saving.

2. Most Cost Effective

It is in the best interest for Alaska to support projects that are cost effective and meet the most urgent need. The engines selected for replacement are non-certified, mechanically governed and lower tier diesel engines that are dirty and inefficient compared to the newer DERA replacement engines.

3. Population density

Setting priorities based on the overall population in Alaska is difficult. Seventy percent of the population lives in larger populated areas facing air quality challenges similar to other areas in the country. The other thirty percent of the Alaska population lives in small remote communities, and rural villages, with some having serious air quality problems. These smaller areas are often at a disadvantage due to technological and funding shortfalls, despite having air quality concerns.

As mentioned above, although the communities benefiting from this grant are not densely populated areas by typical urban standards, the proximity of the diesel power plant to residences, schools, and other community buildings means that residents may be more exposed to exhaust from the power plant than they would be in an urban city. The AEA program targets communities with engines that fit within the DERA criteria and where they fall on the project ranking list. In addition to replacing equipment, upgrading the systems provides emission improvements.

4. Disproportionate quantity of air pollution from diesel

Alaska is unique in its diesel use. Power in rural villages is typically generated from diesel in small systems, thus using a disproportionally large quantity of diesel.

5. Include certified engine configuration or verified technology that has a long expected useful life

Power generation in rural communities is expensive compared to more urban areas. To help contain costs, engines in power plants must use technology that will last. All engines used under the DERA grant use configurations that have been proven to be reliable and long-lived.

6. Maximize the useful life of any certified engine configuration or verified technology used or funded by the eligible entity

Record drawings will be prepared for each grantee documenting the completed work. Operations and Maintenance (O&M) manuals will be updated and incorporate the manufacturer's recommended maintenance and service intervals for all generation equipment. AEA will continue to provide technical support (as requested) through its Circuit Rider Maintenance program to assist communities in maximizing the useful life of the installed generation equipment.

7. Conserve diesel fuel

Installing new certified more efficient engines will reduce the emissions per quantity of fuel combusted, and produce electricity more efficiently, reducing emissions, and saving money. In most rural communities, diesel costs anywhere from four to ten dollars a gallon. In some rural communities, the cost of diesel is significantly higher. Occasionally, a community may experience a fuel shortage if fuel transport is delayed.

Again, increased fuel efficiency can make existing stored supplies last longer, reducing the chances of shortages.

EPA's Strategic Plan Linkage and Anticipated Outcomes/Outputs & Performance Measures

1. Linkage to EPA Strategic Plan

The fuel efficiency and emission reduction resulting from this project support the EPA's primary objective of improving air quality and ensuring areas meet high air quality standards. The project will improve tribal air quality by replacing engines in native Alaska villages. Greenhouse gas emission reductions will result from the improved fuel efficiency of the engines.

2. <u>Outputs</u>

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The expected outputs from this project include:

- 1. Decommission up to ten non-certified and lower tier engines and replace them with certified marine Tier 2 and Tier 3, and low PM emitting nonroad engines,
- 2. Reduce air pollutants, and
- 3. Improve fuel efficiency.

The following table shows the proposed replacement engines for each community.

Community	Existing Engine	Replacement Engine
Grayling	Cummins LTA 10	Detroit Diesel S60
	(Uncontrolled)	(Nonroad Tier 1)
	168 kw Prime	200 kw Prime
Akiachak	Cat 3456	Detroit Diesel S60
	(Uncontrolled)	(Nonroad Tier 1 Low PM)
Akiachak	Cat 3456	Detroit Diesel S60
	(Uncontrolled)	(Nonroad Tier 1 Low PM)

In Grayling, the State DERA program will replace on mechanically governed, uncontrolled engine with a Detroit Diesel Series 60 Nonroad Tier 1 engine/ Grayling uses approximately 50,000 gallons of diesel fuel to generate about 664,000 kWH annually. Estimated emissions reductions in Grayling are shown in the tables below.

Graying								
Annual Results (short								
Tons)	NOx	PM2.5	HC	СО	CO2			
Baseline Engines	8.44	1.54	0.61	2.97	561			
Replacement Engines	N/A	N/A	N/A	N/A	N/A			
Percent Reduced	N/A	N/A	N/A	N/A	N/A			

Annual Results (short					
Tons)	NOx	PM2.5	HC	CO	CO2
Baseline Engines	84.4	15.4	6.1	29.7	5612
Replacement Engines	N/A	N/A	N/A	N/A	N/A
Percent Reduced	N/A	N/A	N/A	N/A	N/A

Over a 10-year lifespan would have the following savings.

Note: The DEQ Emissions Quantifier does not calculate the Replacement Engine Emissions correctly due to changes in engine run times as a result of engine replacement – refer to the attached email correspondence with the DEQ helpline.

In Akiachak, the 2021 DERA State Clean Diesel Program will replace two uncontrolled engines (Gen 1 & 2) and AEA will replace the two uncontrolled engines (Gen 3 & 4) with Low PM emitting engines. Two gensets will periodically run in parallel to meet Akiachak's peak electric loads. Akiachak uses approximately 138,000 gallons of diesel fuel to generate about 1,931,000 kWH annually. The resulting emission reductions are shown in the tables below.

Akiachak

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Annual Results (short	NO	DMA 5	ПС	60	CO3
lons)	NOX	PM2.5	HC	CO	CO2
Baseline Engines	23.62	1.25	1.83	8.20	1554
Replacement Engines	18.08	0.09	.046	4.42	1448
Percent Reduced	23%	93%	75%	46%	7%

Over a 10-year lifespan would have the following savings.

Annual Results (short					
Tons)	NOx	PM2.5	НС	CO	CO2
Baseline Engines	236.16	12.55	18.28	82.02	15539
Replacement Engines	180.82	0.87	4.63	44.24	14482
Percent Reduced	23%	93%	75%	46%	7%

Note: The DEQ Emissions Quantifier does not calculate the Replacement Engine Emissions correctly due to changes in engine run times as a result of engine replacement – refer to the attached email correspondence with the DEQ helpline.

3. Outcomes

Expected outcomes will be submitted to the EPA project officer once sites have been confirmed and replacement engines selected. This will include emission calculations using the EPA web-based DEQ tool and include estimated lifetime total project cost and cost-effectiveness. The installation of more efficient and lower-emission gensets will benefit the selected communities by improving health and the environment. More efficient equipment results in lower fuel costs for the residents of the community, resulting in boosting the local economy. Fewer pollutants in the air lower health risk for community members.

• Short-term outcomes – Up to ten existing prime power, non-certified, and lower tier diesel engines will be taken out of service, and replaced with cleaner, more fuel-efficient certified marine Tier 2 and Tier 3, and low PM emitting nonroad engines.

Engine replacements will lead to an immediate reduction in diesel fuel use and lower emissions.

- **Medium-term outcomes** The new electronically controlled certified marine engines and low PM emitting nonroad engines will save diesel fuel along with associated reductions in exhaust emissions.
- Long-term outcomes AEA anticipates that diesel engines will continue to be used for many years, in rural Alaska, for prime power generation. The estimated useful life of a DERA engine in a prime power application is 60,000-hours, over a 10-year period. Replacing older technology engines with newer, cleaner, and more efficient engines will provide fuel savings, emission reductions, and health benefits for many years.

4. <u>Performance Measures</u>

AEA is in the unique position of administering the Power Cost Equalization (PCE) program. 194 rural Alaskan utilities participate in the program providing monthly reporting of production and financial statistics. This allows AEA to monitor the performance and efficiency of engines replaced under the DERA program.

Project Partners

AEA will continue to consult with the Alaska Department of Environmental Conservation (ADEC) Division of Air Quality to ensure compliance with all applicable emissions regulations. AEA will continue to partner with the Denali Commission to support and expand the reach of the DERA program statewide.

Sustainability of State Program

In Alaska, the cost of fuel and energy is the highest in the nation. Through ongoing programs, AEA works with rural communities to assist them in maintaining reliable power supplies while reducing costs. AEA maintains updates on the DERA program on our website at http://www.akenergyauthority.org/What-We-Do/Rural-Energy-Assistance/Diesel-Emission-Reduction-Act-Program AEA will keep this website updated with details on this new DERA funding within 60 days of the receipt of the grant. The posting will include the amount of the grant and a description of the technology being funded.

BUDGET NARRATIVE

Project Budget

AEA's current DERA work plan includes the 2021 waiver approved by the EPA on May 3, 2021. AEA appreciates that EPA understands the uniqueness of diesel-generated prime power in remote areas of Alaska, and has approved the use of certified marine Tier 2 and Tier 3 and low PM emitting non-road engines for replacement of non-certified and lower tier engines, reduced mandatory cost-share requirement for projects benefiting rural Alaska Tribal people, and increased administrative cost cap due to AEA's greater level of technical support. AEA is using the state DERA and other available funds to assist with engine repowers and genset replacements in rural communities in Alaska that are mostly tribal. Following is the proposed project budget:

2021 Itemized Project Budget								
			Vol	untary Match				
			vw	Mitigation	Ma	ndatory		
Budget Catagory	EPA /	Allocation	Trus	st Funds	Ma	tch (RPSU)	тот	AL
1. Personnel	\$	49,034	\$	32,382	\$	16,673	\$	98,089
2. Fringe Benefits							\$	-
3. Travel	\$	12,250	\$	8,085	\$	4,165	\$	24,500
4. Equipment							\$	-
5. Supplies							\$	-
6. Contractual							\$	-
7. Other: Subaward Grants	\$	429,267	\$	297,319	\$	148,055	\$	874,641
8. Total Direct Charges	\$	490,551	\$	337,786	\$	168,893	\$	997,230
9. Indirect Charges	\$	16,128					\$	16,128
10. TOTAL (Indirect + Direct								
Charges	\$	506,679	\$	337,786	\$	168,893	\$	1,013,358
11. Program Income								
12. Other Leveraged Funds**								

Explanation of Budget Framework

1. Personnel

AEA personnel costs cover the staff time needed to manage the grant, including technical assistance, preparing and submitting regular reports to the EPA, preparing and submitting a final report to the EPA at the conclusion of the project, providing project and grant oversight, and completing site visits to document project completion. Included are an AEA program manager, project manager, rural electric utility worker, and circuit rider staff time to help the sub-award grantees, if requested, with start-up and commissioning and connection of the engines/generators. The hourly billable wage totals for each staff position are shown in this table. Fringe benefits are included.

		Federal Fiscal Year 2021 Personnel							
		١	/oluntar	y Cost Shar	e				
					Man	datory			
					Cost	Share			
Category	EPA		VW Set	tlement	(RPS	U)	Тс	otal	
Rural Program									
Manager 200 hrs,									
\$98.91 /hr wage FTE:									
10%	\$	9,891	\$	6,528	\$	3,363	\$	19,782	
Project Manager 500									
hrs, \$75.15/hr wage,									
FTE: 25%	\$	18,788	\$	12,399	\$	6,388	\$	37,575	
Rural Assistance									
Manager 100 hrs,									
\$83.10 /hr wage FTE:									
10%	\$	4,155	\$	2,763	\$	1,413	\$	8,331	
Rural Electric Utility									
Worker 250hrs, \$74.20									
hr wage FTE: 13%	\$	9,275	\$	6,122	\$	3,154	\$	18,551	
Circuit Rider @ 200									
hrs, \$69.25 hr wage									
FTE: 10%	\$	6,925	\$	4,570	\$	2,355	\$	13,850	
Total	\$	49,034	\$	32,382	\$	16,673	\$	98,089	
Total hours = 68% FTE.	1250	total ho	urs, 1950) hours/yea	r				

2. Fringe Benefits

Benefits include Health Insurance (10%), Public Employees Retirement System (22%), Supplemental Benefits System (6.13%), Medicare (1.45%), Workers' Compensation (1.01%), and Unemployment (0.40%). The benefits vary by position type and tier under which the staff person was hired. Fringe benefits are included in the stacked hourly wage included in the "Personnel" table above.

3. Travel

This budget includes two trips for one person to each of the up to eight communities² to perform site visits and help the sub-award grantees and their contractors with any technical assistance needed. Travel is budgeted based on experience within the region. With these presumptions, costs are broken down as follows: Round trip airfare is \$1000: ground transportation per visit is \$500: per diem is \$60/day: and lodging is \$90/night. Presumed each trip is for two days with an overnight stay (two days per diem) a total of sixteen trips by AEA staff to the communities will be needed. The AEA staff that will travel to the sites include the technical Rural Electric Utility Worker (REUW) and Circuit Rider, who may assist in commissioning the projects; the AEA Program Manager, who may troubleshoot installation issues that could arise; and the AEA

² This is budgeted with flexibility depending on sub awardees and allowing for a federal site monitor

Project Manager for a final inspection to ensure all the requirements of the funding have been met. The REUW or Program Manager would also have the expertise to perform a final inspection.

	Federal Fiscal Year 2021 Travel								
		VW Settlement							
		(Voluntary Cost	Mandatory						
Category	EPA	Share)	Cost Share	Total					
Airfare for 2 persons,									
2 trips per village, 4									
villages from									
Anchorage, 16									
roundtrip tickets	8,000.00	5,280.00	2,720.00	16,000.00					
Lodging for 2 persons,									
2 trips per village, 4									
villages, 2 nights per									
trip, \$90 per night, 16									
nights	1,350.00	891.00	459.00	2,700.00					
Per diem for 2									
persons, 2 trips per									
village, 4 villages, 2									
days per trip, \$60 day,									
30 days	900.00	594.00	306.00	1,800.00					
Surface									
transportation, 2 trips									
per village, 4 villages,									
8 rentals includes									
car/four wheeler, gas,									
parking, etc \$500 per									
rental	2,000.00	1,320.00	680.00	4,000.00					
Total	12,250.00	8,085.00	4,165.00	24,500.00					

4. Equipment

There are no Equipment costs associated directly to AEA for this project. DERA funding will be provided to the sub-award grantees via a grant agreement and therefore reported to EPA through the "Other" line. Please see line 8. "Other" section below for further breakout.

5. Supplies

There are no Supply costs associated directly with AEA for this project. DERA funding will be provided to the sub-award grantees via a grant agreement and therefore reported

to EPA through the "Other" line. Please see line 8. "Other" section below for further breakout.

6. Contractual

There are no Contractual costs associated directly with AEA for this project. DERA funding will be provided to the sub-award grantees via a grant agreement and therefore reported to EPA through the "Other" line. Please see line 7. "Other" section below for further breakout.

7. Other (Sub-award)

AEA will issue sub-award grant agreements to up to five rural communities to cover the cost of labor, freight, contractual, material, engineering, and installation as part of the equipment costs associated with this grant³. These expenses will be reported to EPA through the "Other" line. Below is a breakout of the budget for these funds AEA will subaward grant funds to each eligible rural community per the priority list of potential sites. Cost efficiencies occur when multiple engines are purchased for one community or one utility.

The Mandatory Cost Share funds will be in the form of cash (State capital) contributions.

Up to 80% of EPA grant funds and voluntary State match will go towards the engineering, freight, design modifications, purchase, and installation of DERAqualified equipment.

Federal Fiscal Year 2021 Subaward									
Voluntary Match									
			VW		Mar	ndatory			
Category	EPA		Settl	ement	Mat	tch (RPSU)	Total		
Labor	\$	-	\$	-	\$	-	\$	-	
Freight	\$	25,756	\$	17,839	\$	8,883	\$	52,478	
Contractual	\$	171,707	\$	118,928	\$	59,222	\$	349,857	
Material and Engines	\$	231,804	\$	160,552	\$	79,950	\$	472,306	
Combined Totals	\$	429,267	\$	297,319	\$	148,055	\$	874,641	

³ The budget estimates are based on number of engines to be repower/replaced, the location of the community and what is known about the power system prior to design.

Federal Fiscal Year 2021 Subaward Akiachak								
			vw		Ma	andatory		
Category	EPA		Sett	lement	Ma	atch (RPSU)	Total	
Labor	\$	-			\$	-	\$	-
Freight	\$	18,364	\$	12,743	\$	6,371	\$	37,479
Contractual	\$	122,430	\$	84,951	\$	42,476	\$	249,856
Material and Engines	\$	165,280	\$	114,684	\$	57,342	\$	337,306
Combined Totals	\$	306,074	\$	212,378	\$	106,189	\$	624,641
Fed	leral F	iscal Year	2021	L Subaward	l Gr	ayling		
			VW		Ma	andatory		
Category	EPA		Sett	lement	Ma	atch (RPSU)	Total	
Labor	\$	-			\$	-	\$	-
Freight	\$	7,350	\$	5,100	\$	2,550	\$	15,000
Contractual	\$	49,000	\$	34,000	\$	17,000	\$	100,000
Material and Engines	\$	66,150	\$	45,900	\$	22,950	\$	135,000
Combined Totals	\$	122,500	\$	85,000	\$	42,500	\$	250,000

8. Direct Charges

Total direct charges for the project come to \$997,230. This includes funds from EPA DERA, Volkswagen Settlement funds, and Mandatory Cost Share (State capital funds). An estimated \$874,641 will be in sub-award grants to rural Alaskan communities. \$122,589 will be spent on AEA staff project management, technical assistance, and travel costs.

9. Indirect Charges

AEA currently utilizes the 10% de Minimis rate afforded to us under 2CFR 200.414(f) and is further detailed in Appendix VII for indirect costs. AEA met internally, with the Denali Commission, our cognizant agency, and determined this method best fits AEA's needs instead of developing and proposing a federally negotiated indirect cost rate. AEA's indirect charge is estimated at \$16,128 for this award – the calculation is as follows: 10% federal staff and travel (\$6,128). Assume four grants/contracts greater than \$25,000/each = \$10,000. \$16,128 estimated total.

10. Total Program Funds

The State of Alaska has chosen to make the full voluntary match to the Federal FY 2021 Clean Diesel grant, totaling \$337,786. The matching funds will be used towards eligible Clean Diesel project costs. In addition, the state is providing \$168,893 of Mandatory Cost Share. AEA plans to use the Volkswagen settlement funds for the voluntary match (\$337,786). The Mandatory Cost Share (\$168,893) will also come from the Rural Power Systems Upgrade (RPSU) funds, and/or local community match. The RPSU funds are State monies allocated by the state legislature. The matching funds will be available during the state fiscal years 2022 and 2023. At least 80% of EPA funds and State Match will go towards the repower and replacement equipment, which includes engineering, labor, material, engines and freight.

11. Program Income

The project being conducted under this grant will not generate income.

Administrative Costs Expense Cap

AEA's current DERA work plan includes the 2021 waiver request that was approved by the EPA on May 3, 2021. This request included exceeding the 15% administrative cost cap.

Matching Funds and Cost-Share Funds

The State of Alaska agrees to make the full voluntary match to the Federal FY 2021 Clean Diesel grant, totaling \$337,786. The matching funds will be used towards eligible Clean Diesel project costs. In addition, the state is providing \$168,893 of Mandatory Cost Share. AEA plans to use the Volkswagen settlement funds for the voluntary match (\$337,786). The Mandatory Cost Share (\$168,893) will also come from RPSU, and/or local community match. The RPSU funds are State monies allocated by the state legislature. The match funds will be available during the state fiscal years 2022 and 2023. At least 80% of EPA funds and State Match will go towards the repower and replacement equipment, which includes engineering, labor, material, engines and freight.

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